

A Sustainable Transition to Renewable Energy Resources in Oil Producing Countries: A Case Study of Iran

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Abstract:

Iran owns various resources for energy production, including natural resources and land. Although the country holds one of the biggest fossil fuel reserves, the country's development plan and international commitments requires the reduction of GHGs and the implementation of clean energy generation. Despite the various plans and institutional support, the country's dependency and trajectories for investment on oil industry, cheap resources of fossil fuels, the lack of infrastructures and technology are the main barriers for this transition. Governmental support, CO2 pricing and foreign investment (associated with technology imports), are the proposed methods for overcoming the barriers and to facilitate the transition process to renewable energy resources.

Key words: Energy Transition, Renewable Energy, Sustainability

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1. Introduction

1.1 Objective of study

Reduction of greenhouse gases (GHG) emissions is a target for every country as an effective factor for reducing the negative effects of climate change and global warming. Energy generation and consumption is responsible for two third of these emissions. Low carbon energy production and energy efficiency are the two main solutions for reduction of GHG. United Nation's Framework Convention on Climate Change (UNFCCC) actions in the Paris agreement have become the cornerstone of this movement. Based on the commitments in this conference, members should increase their share of renewable energy from 15% in 2015 to 65% in 2050. The transition to renewable resources, associated with energy innovation, new market design, new financing and business models, new policies and technology transfer, might be a path way for cutting emissions. Long term policies such as: efficient renewable energy subsidies, carbon pricing and increasing the investment in the sector are also required for the transition process. Iran, one of the biggest owners of fossil fuels, committed to reduce its emissions up to 12% by 2030, but it is not the only motive for the transition of the energy sector. In Iran's sixth 5-year National Development Plan (NDP), as a part a 30-year plan, the growth in the share of renewable resources is targeted to be up to 5000MW. Additionally, the decreasing cost trend of renewable resources, the converging fossil fuels costs and the attractiveness of the foreign investment in Iran's renewable energy sector, constitute further motivations for this transition (OECD/IEA&IRENA, 2017). Identifying Iran's energy sector structure, its potential and its role players on one side, and its methods and institutions on the other, would be helpful to develop a pattern and respective policies for transition of Iran to renewable energy.

1.2 Method and Sample

This research is conducted based on a qualitative method. The first part of it is based on the analysis of secondary data on the energy sector, particularly electric power, including: actual and potential capacity, consumption and generation, the cost comparison and the share of the renewable resources versus fossil fuels in the energy supply. Also, primary data has been collected through a semi-conducted interview with companies that have recently participated in renewable energy projects in the country and its renewable energy organization (SATBA). The results of these interviews are collected, categorized and analyzed in order to highlight both the main drivers of Iran's renewable energy market development, and the identification of the policies, methods and patterns the country implemented in this regard.

1.3 Outline of Thesis

In this research, we first try to summarize the main theories and approaches of a sustainable transition to renewable resources in order to highlight its main drivers and barriers. Socio-technical approaches, such as socio-technical transition and energy development blocks, help us identify the structure of

Iran's electricity power sector and the possible scenarios for its transition to renewable resources. For this regard we apply the mentioned theories to our data set in order to identify the characteristics and possibilities of Iran's electricity sector for a sustainable transition. Finally, based on the conducted analysis, some policies and methods will be proposed.

The structure and the share of primary energy resources constitute effective information for clarifying the country's development blocks and socio-technical elements. Reserves, production levels, costs and the share of production of different energy resources will be analyzed to further this discussion. Economic incentives, such as cost and institutional drivers and environmental concerns will be studied in order to find the possible methods or policies for transition.

What we discuss mainly in this study is changing the primary carriers rather than the end service (Kander et al. 2013: 383). Since the necessary technology shift is difficult, pinpointing the barriers for development of renewable resources, such as low price of fossil fuels, technology limitations, path dependency and investment deficiency in the energy sector will be discussed (Kander et al. 2013). Finally, some applicable methods regarding to the drivers and barriers of transition of the country's energy sector to renewable resources will be proposed.

1.4 Research Question

Despite of domestic (high potentials for power generation and determined share of renewable energy resources in the national development plan) and international motives (UNFCCC commitments and decreasing renewable cost trend) the share of renewable resources in electricity generation is very small. Resources, such as hydropower, solar and wind power can play an effective role in increasing the share of renewable energy in the country. Although there are considerable natural and institutional potentials for the development and transition to renewable resources, the low cost of fossil fuels and lack of infrastructures for the renewable energy resources, as a high-tech industry, are mentioned as the main obstacles for the growth of the renewable energy industry. On the other hand, recent domestic and foreign investments in renewable energy projects, particularly solar and wind energy power units show the tendency for investment in this sector. Investment of 51,725,000 EUR and the construction of 5 solar PV power units with a generation capacity of 44 MW in last 12 months show the increasing attractiveness of this industry. The country previously used to generate less than 1 MW of this kind and the recent investment in renewable energy sector continues. The above discussions about drivers, potentials for transition and recent investments in Iran's electricity energy sector, raise the following research questions:

- Based on Iran's electricity power generation, consumption and potentials, is it feasible for the country to transit to renewable resources?

- What are the main barriers and drivers for the transition of Iran energy sector to renewable resources?
- Which methods/patterns are helpful to overcome these barriers? Is it applicable to other oil producers with cheap fossil fuel resources?

2. Theory and Literature Review

2.1 Theoretical Context

The theoretical context of this thesis, like any case study, is a framework for categorizing and analyzing the case based on the developed theories and conducted researches. Regarding the research questions and context, we use a theoretical perspective to analyze Iran's energy sector's barriers and drivers of transition to renewable energy resources, as well as the respective methods and patterns for this transition

Sustainable energy approach is helpful to identify drivers, barriers and potentials of energy sector for the transition process. Energy development blocks theory defines the share of different energy carriers and their respective innovation by analyzing supply and demand, energy efficiency and price trends as a result of market mechanisms. Since the transition process includes different technical and social aspects, the socio-technical transition theories are helpful to identify different barriers and drivers of energy transition in Iran. After analyzing the energy sector policy oriented approaches, such as carbon pricing or energy subsidy, a pathway can be proposed for the energy sector transition.

2.2 Sustainable Energy and Drivers of transition

The MacKay's perspective *Sustainable Energy* (2009) reviews the motivation and the feasibility of transitioning to renewable energy resources. Although countries like Iran own abundant and cheap fossil fuel resources, even these big reserves are limited and will be depleted in the coming years. Thus, the country should plan for the substitution of these resources and use them for other purposes with added value. Investment of the income earned by selling these added value products, or using them as input in a production process, would increase the GDP and boost up the economic growth. Another motivation is energy security. Although fossil fuels might seem a secure option in the short term, as they will vanish in the near future, they are not a secure option in the long run. Also, the proved adverse effect of fossil fuel consumption, which tends to environmental disasters and climate change, needs to be taken into consideration (MacKay, 2009: 5).

In order to analyze sustainable energy theory, we review the different potential and reserves of various available energy resources in Iran to address the energy security motive. This aspect of transition is already considered in Iran's National Development Plan which we will discuss later. Price trend comparison of fossil fuel and renewable energy resources will show to what extent the current

cheap fuels are reliable and long lasting. Finally, the country's concern about GHG emissions and its commitment with the international community to cut them also shows to what extent the third major motivation and environmental issues matter for Iran.

2.3 Energy Transition Theories

2.3.1 Socio-Technical Transition of the energy Sector

Socio-technical transition is a concept defined by Geels (2001) as one based on three major fields of evolutionary economics, sociology of technology and innovation studies. In fact, this theory addresses what Schumpeter discusses as non-economic forces in his theory of economic development. In the modern age, and after the industrial revolution, different technological innovations were created and diffused at a high pace. Technological transition is the process that explains how the innovation takes place and how it integrates in the society by studying social changes. The changes in infrastructures, regulations, user practices, industrial networks (production, supply, and distribution), culture and symbolic meaning of technology could be mentioned as major social factors in this process. A technological transition contains key alterations in the socio-technical structure, including substitution of technology, which starts from one element and transforms to others (Geels, 2002). Since the socio-technical systems and transition are complicated to understand, researchers created a model called Multi Level Perspective (MLP).

MLP is a socio-economic approach which recently has been applied to different economic and social subjects. According to this theory, a sector such as energy could be considered as a socio-technical system. These systems consist of different elements including; actors (such as individuals or organizations), institutions (standards, regulations and norms), material and knowledge. The services provided to society are the result of interaction between the mentioned elements, which shows to what extent they are dependent on each other and interrelated together (Markard et al. 2012).

Institutional or fundamental change in these socio-technical systems can lead to socio-technical transition. The changes could be economic, political, institutional, technological, etc. These changes could result in new, complementary or in the substitution of services, products, organizations and business models. Socio-technical transition is not comparable with the technological transition as it is also accompanied with institutional structures, practice changes and non-technological innovations. If a socio-technical regime shift takes place in conformity between production and consumption, it would be a sustainable transition (Markard et al. 2012). Multi-level perspective is considered as an approach to analyze technology transition through interaction of elements at three levels, including: *niche*, *landscape* and *regime*.

The technological *niche* is a protected market, space or application so called "safe heaven" for the development of incremental innovation away from the pressure of the dominant regime (Markard et

al. 2012). Niche is related to micro-level innovations and protects them from the pressure of the free market which regularly exists at regime level. Both producers and consumers in niche level create a protection for new technologies in two main parts of market and technological niches (Geels, 2002).

The socio-technical *regime* is the product of the history and sociology of technology in combination with the concepts of evolutionary economics. In fact, this regime creates a direction for incremental socio-technical change in the development path already established (Markard et al., 2012). The regime level, which is concentrated on meso-level innovation, is a network of communities and social groups which are interconnected by a set of rules. Unlike the change in niche level, changes in regime level are incremental and slow. A technological regime also creates the trajectories and performs as a rule-set (Geels, 2002).

Socio-technical Landscapes are the facilitators and opportunity makers for niche to step forward and play a role in fundamental shift or changes in regimes (Markard et al. 2012). Landscape level is connected to macro level innovation and is exogenous to regime and includes macro level dimensions of environmental issues, social trends and cultural values. It also consists of a set of rooted structural tendencies and modifications (Geels, 2002).

The MPL mechanism in summary operates as follows: a micro innovation at the niche level exerts a force by implementing price or performance improvement, learning processes and receiving support from powerful communities. This movement transforms the landscape level and puts pressure on the regime. The pressure on the regime destabilizes this level and creates an opportunity for niche innovation to move to the next level (Geels & Schot, 2007). Technological transitions have common characteristics, including: transitions are co-evolutionary and multi-dimensional; they include multi-actors; it happens at multiple levels; and it is a long-time process which is radical and non-linear (Geels et al. 2008).

2.3.2 Path Dependency and Development Blocks

Development Block is a Schumpeterian rooted concept which was first developed by Erik Dahmén. He identified a group of closely interrelated and inter-reliant elements in industrial development while conducting a study about Sweden Industrial economy. This process shows the indicators of price, cost or emerging markets made by entrepreneurial events. According to this concept, transformation is located between two severe conditions resulting from new methods of production or providing services, market, and sources of energy. A development block might be completed by a group of entrepreneurs and through uncoordinated events. Diffusion of technology and transition might face several issues, such as narrow market and the excess of capacity as a result of failing to find new markets. This could be solved by implementing marketing and sales promotion. Subsidiaries and expanding interests are two other solutions for this problem. Development blocks are wide socioeconomic networks made of cumulative components (Dahmén, 1989).

Although Dahmén defined the concept of development blocks for the technological and industrial sector, Kander et al. 2015 developed this concept for the energy sector. The first step for identifying energy development blocks is pinpointing the contribution of energy to the economy. The role of energy in economic growth, drivers of energy transition and the role of energy in the economic efficiency are the main contributions of energy to the economy and development blocks (Kander et al. 2013: 7).

The price, cost, environmental effects, technological progress and share of energy in the economy are some variables which are determinant in economic growth. Price of energy carrier is a key variable in the economy since it affects production, economic growth and, ultimately, development. For instance, the cheapness of energy is not necessarily an unimportant sign, as it might show some qualitative progress in infrastructures that result in increased production and cost reduction. On the other hand, price of energy, as the core of development block, affects fundamental parts of economy, such as infrastructures, design and transportation. In a general perspective, development blocks formulate the economy, but they themselves are dependent on energy carriers and these carriers are accompanied with particular technologies. This concept is known as path dependency and shows why the cost of energy transition is high since it affects the whole economy (Kander et al. 2013: 7).

Although the energy sector transition is expensive for the economy, the drivers for transition in this sector always exist. Like the industrial sector, energy development blocks follow the same pattern of complementarity between energy carriers and associated technology. Since development blocks consist of different elements other than technology, such as energy sources, institutions and infrastructures, transition takes time. In fact, development blocks are made of discontinuous phases resulting from the lag between innovations and their wide spread use, which shows the necessity of transformation in all the components of the energy sector (Kander et al. 2013: 8).

Another contribution of energy to the economy is the energy efficiency. In simple terms, energy efficiency is a measurement for showing the required unit of energy for one unit of production. Energy efficiency in development blocks could be discussed in two major categories of energy saving and energy expansion. Capital deepening, expansion of the service sector and modification of the economic structure in modern economies are signs of an increase in energy efficiency (Kander et al.2013: 10).

Core innovations, which are the macro innovation of a development block, could be considered to be a General Purpose Technology (GPT) in case of a widespread application. Market suction and market widening, are important regarding to the complementary innovation and diffusion of new technology. While market suction oversees the relation between innovation and its own requirements as complementary drivers for diffusion, market widening considers the process as a result of lower prices

of energy carriers, particularly in relation to the prices of transport and communication (Kander et al. 2013: 30).

Based on the mentioned contributions of energy to the economy, three modern development blocks, including Oil- Internal Combustion Engine (ICE), Electricity and ICT Development Blocks could be mentioned (Kander et al. 2013: 15). The Oil- ICE development block formed around the internal combustion engine has the oil as the carrier and is mainly used by the transportation sector (Kander et al. 2013: 290). While pipelines and tankers performed as market suction mechanism of this block by reducing the oil prices, ICE was the core of the market widening mechanism (Kander et al. 2013:259).

The electricity development block holds the electrical motor, generators and transformers as the core innovations inside. The flexibility of electricity as a secondary energy in generation and consumption were the main advantages of this block (Kander et al.2013: 266). The balance between generation and consumption in this energy carrier is very crucial due to the characteristics of electricity. As a result, system expansion played an important role in the market widening of this block. The need for higher energy efficiency, flexibility of electricity power, and the oil crisis in 1970s were some of the drivers of transition to electricity block. However, electricity is difficult and expensive to store, and it needs a big financial power to run (Kander et al. 2013: 310).

The ICT development block is the result of communication technology and microelectronic invention. ICT, as the most energy saving development block, benefited from expansion of higher education and the requirement for stored and accessible codified data inside machines (Kander et al. 2013: 318). Considerable increase in efficiency, a decreasing trend in computers prices and dematerialization are the characteristics of this block (Kander et al. 2013: 326). While large computers acted as the market suction mechanism of ICT-Block, Internet, PC and cell phones are the markets widening facilitators of this block. Information and communication society, which was created by the ICT-Block, is more focused on energy saving (Kander et al. 2013: 331).

As mentioned earlier the costs of energy carriers, either social or private, are really vital to development blocks and transition. While private costs are usually reflected in the energy carriers' price, the social costs such as environmental or health costs are not captured (Kander et al. 2013: 20).

Development block and path dependency are two important concepts in energy transition theories. The transition or change in the energy sector is directly connected with economic growth and the development of a country. Although the transition to fossil fuels was one of the most important in the 20th century, it was not the only. The new transition wave is more concentrated on the electricity production, which has no strong substitution despite changes in the level and forms of electricity generation. There are always a complementary relationship between new technologies and energy carriers, but the transition of the energy sector is a regime change that requires a shift in organizations

and infrastructure developments in addition to a shift in the technology. In fact, it is not only a matter of process change, but also the infrastructures (Kander et al. 2013: 8).

Applying the development blocks concept to energy sector is helpful to identify the role of different blocks in the transition and diffusion of new technologies, as well as the mechanisms of market suction and widening (Kander et al. 2013: 295). This theoretical framework could be used to pinpoint the path dependency, trajectory and the possible effects of choices for Iran's energy sector (Kander et al., p375). The concept of path dependency tries to illustrate that decisions made in the past have an influence on the path taken in the future (Kander et al. 2013: 367).

2.3.3 Comparison between Socio-Technical Transition and Development Blocks

Path dependency in the energy sector could be either the result of a relative price of energy carriers such as cheap fossil fuels, or a result of the plans and infrastructures that play a critical role in the economic growth. In fact the path dependency could be studied in order to find the patterns of development and answer the question posited: will the economies find an efficient and sustainable pattern for their energy sector or follow the conventional trajectories? Path dependency and cumulativeness are two major issues for socio-technical regimes. In modern economic development, patterns and particularly the energy sector quality is as important as quantity. It means that the convergence in environmental issues and energy intensity in relation to growth is as important as the convergence of growth, structure and productivity (Berkout et al. 2009).

The performance and characteristics of a socio-technical system have a close similarity to development blocks as they both consider the transition in the energy sector with technology innovation as their core, and both are associated with other social, institutional and infrastructure elements. The sustainability challenges are coupled with strong path-dependencies and lock-ins we observe in the existing sectors (Markard et al. 2012). As Macro-innovations diffuse, they change the society and economy and they tend to form new development blocks. These macro-innovations necessarily need niche market, micro and meso innovation and complementary innovation for diffusion and wider implementation. In addition to technology innovation, capital investment, new infrastructures and institutional activities are required for a wider socio-technical transition. Complementary institution, infrastructure and products are essential for the diffusion of new technology (Kander et al. 2013: 28).

2.4 Co² Pricing methods

We mentioned the climate change and particularly the UNFCCC Paris agreement in 2015 as a motivation for a transition to renewable energy for Iran's economy. One major contributor to the recent climate change is the burning of fossil fuels their resulting GHG emissions, including carbon dioxide. These negative external effects that are caused by these emissions are regularly not included in these carrier's prices. The method for calculating these costs in energy price is so called "carbon"

pricing". In fact it is the extra cost charged for the emission of CO2 to the atmosphere. The carbon pricing methods try to reflect benefits of clean resources and costs of fossil fuels in the energy market (Moomaw et al. 2017).

Sustainable development includes three main components: the economy, environment and society, and carbon pricing can play an important role in this process. The latter is a handy tool for the Intergovernmental Panel on Climate Change's agreements targeted to control global warming. Flexible economic transition and green economic growth are some of the aims of this method, which motivates all the consumers to reduce their emissions by shifting to cleaner energy carriers, as well as to the development of innovations to increase efficiency (Moomaw et al. 2017).

The two major methods of carbon pricing are carbon tax and Emission Trading System (ETS). Carbon taxing is a tax which is directly charged on GHG emissions at a specific rate. ETS is a trading system of emissions with supply and demand mechanisms for determining the GHG emission price. In this system the trade between different economies is based on the level of emissions (Moomaw et al. 2017).

Carbon pricing is experiencing an increasing trend of diffusion as 40 countries, averaging 12 percent of the global emissions, are currently using this system. It is a 7 billion tons carbon dioxide that is worth around USD 50 billion (Moomaw et al., 2017). Private companies are also role players of carbon pricing method as they have their internal system called "shadow carbon price". This is a method that 453 global companies implemented to identify their corporate risks regarding to the climate change. This method helps companies prioritize investments on both renewable energy and energy efficiency (Moomaw et al. 2017).

The movement for global carbon pricing started as a result of the Kyoto protocol (1997) on climate change, but failed as it did not included major emitters. UNFCCC Paris agreement on climate change grounded the intended nationally determined contributions (INDCs) as well as the proposals of 162 countries for carbon pricing in 2016. This movement targeted to expand carbon pricing 25 percent by 2020 and by 50 percent by 2030, thus deepening carbon pricing and enhancing international cooperation. The main difference of the recent agreement from Kyoto agreement is that it covers the majority of emitters (61% global GHG emissions), including six main world leaders. Although there is doubt about the future of the global carbon pricing trend, particularly in relation to the US, other main leaders like China are developing their plans for national ETS (Moomaw et al. 2017).

There is an ongoing debate about subsidizing renewable energy called the green paradox. In general, taxation of fossil fuels and subsidizing the renewable energy sector policies target the demand side and not supply side with an announced time plan. The mentioned policies will make fossil fuels suppliers extract more and invest the income in the capital market. These higher volumes of

extractions contradict the environmental policies that were set to provide a greener environment (Konrad et al. 1994).

3. Iran Energy Sector

In order to analyze Iran's energy sector we first need to review the share of different resources in energy and particularly electricity generation and consumption. Next, we need to review share and potentials of energy resources in the country, as well their capacity trend in the recent years. Finally, we need to analyze Iran's energy sector's cost trends in the last years.. In this regard we have categorized resources as fossil fuels and renewable energy resources.

3.1 Iran Energy Reserves, generation and consumption

Iran is one of the biggest owners of fossil fuels in the whole world. These big reserves of fossil fuels are exceptional as the country is the largest owner of oil and gas resources worldwide. Despite their advantages, such as short term energy security, they might prove be insecure and instable in the long run. As the country relies on these abundant and usually cheap resources, any variation in the production, reserve or price of fossil fuels will affect the security of energy supply. While a more diversified primary energy structure could ensure this sector in the case of crisis, a dependent energy structure could have an adverse effect on the whole economy and in the economic growth as a result.

Another issue for an owner of big reserves like Iran is the economy's dependence on the fossil fuels' export income. Reliance of economies on their exports of natural resources can cause a problem named "Dutch Disease". This is a theory originated in a historical event in the Netherlands connected to the natural gas fields discovered in Groningen region. This concept developed in the 1970's and relies on the connection of the increase in the development of one economic sector (a natural resource like oil) and its connection to other sectors (like industry). The mechanism makes income flow predominantly to the growing sector while making other sectors less competitive (The Economist, 1977). As long as a big share of the country's exports and revenues are dependent on one natural resource, any fluctuation in the price of the product can affect the economy. In an economy like Iran, which 90% of exports and 60% of revenues are based on oil, even higher revenue of the country could not compensate the budget deficit because of high subsidies in the energy sector (Farzanegan & Markwardth, 2009). Transition to renewable resources makes this sector more sustainable while reducing the dependability on fossil fuels and overcoming the Dutch Disease.

Iran Total Primary Energy Consumption

Nuclear Coal

1%> Non-Hydro
Renewable

1%>

1%>

Netural Set

50%

Figure 1- Iran total primary energy consumption (EIA, 2013)

Figure 1 indicates the share of different energy resources in primary energy consumption in Iran in 2013. As it is showed the majority of primary energy is supplied by fossil fuels. Although 60% of the energy share is provided by gas, which has the least volume of carbon emissions among fossil fuels, the small share of renewable resources is still notable. Fossil fuel consumption for energy generation is the major producer of GHG for which, energy efficiency and transition to renewable resources are two major suggested solutions. Crude oil, natural gas and coal are the main resources of fossil fuels in the country (Mohammadnejad et al. 2011). Referring to the development blocks theory the share of fossil fuels shows the dominance of ICE-Oil development block. A part of these fossil fuels are used for electricity generation. This fact shows the importance of the Electricity block but a small share of renewable resources might be the result of a minor ICT block.

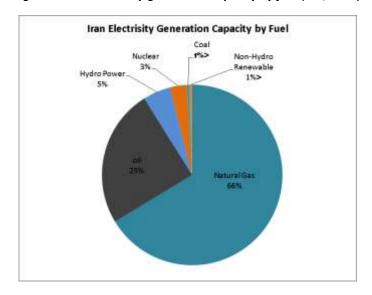


Figure 2- Iran electricity generation capacity by fuel (EIA, 2013)

The dominance of fossil fuels is also considerable in electricity generation. As it is illustrated, around 93% of the country's electricity is generated by fossil fuels. This composition of resources shows that whole energy sector electricity generation is not diversified based on the carriers in accordance to the energy sector. Although the country owns big reserves of oil and gas, their big share in energy generation can cause insecurity and instability in some cases.

Recently the increase in demand for energy, as a result of the increase in population and production, has raised the initiative to search for other potential energy resources. The electricity power sector is experiencing a 6.6% average growth in the last decades, and it provides energy service to 27.2 million consumers, of which 81.8% are residential (Tofighi & Abedian, 2016).

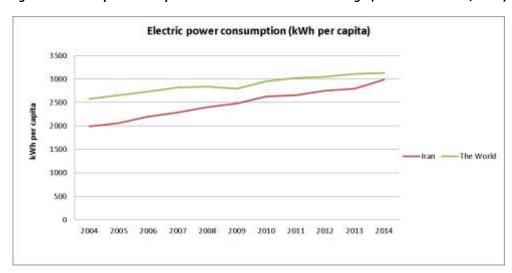


Figure 3- Electric power comparison - Iran and the world average (World Bank Data, 2014)

As a result of this increase in energy consumption, in an energy sector which relies on a big share of fossil fuels, the demand and extraction of these types of energy carriers will drastically increase. The lower volume of energy consumption per capita in Iran, in comparison to the world's average, could be considered as one of a developing economy and lacking in technology and efficiency. It also means that still the ICT development block is not a dominant block in the country's development blocks and that the share of services compared to products is much lower. Otherwise the trend of energy consumption would not be higher than average with an increasing trend.

Figure 4- Iran electricity generation and consumption (EIA, 2009)

Figure 4 also shows the electricity consumption and generation has experienced a high increase during recent years as consumption almost tripled in a decade from 1996-2006. This could both show the development of the electricity block and a lack of efficiency as the major sign of ICT block

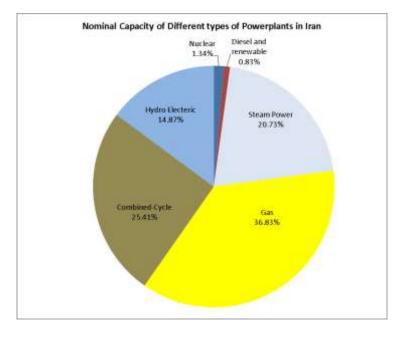


Figure 5- Iran electricity generation capacity by fuel (Iran Ministry of Energy, 2016)

The transition relates more to the primary energy carrier as we cannot replace electricity. Hence, the country's power unit's composition and their capacity are relevant. In 2016 Iran added about 2324 MW (a 3.1% increase) to its electricity capacity and the total electricity capacity has reached to 76427 MW. However, the share of clean energies in the mentioned increase was only 94 MW, including 19 MW renewable and 75 MW hydroelectric resources.

Table 1- Iran electricity generation summary (Ministry of Energy detailed report, 2016)

| | | Nominal | Total Cap | Nominal | Nominal | Nominal | Nominal | Nominal |
|------------|-------------|----------|-----------|----------|----------|----------|----------|----------|
| | | capacity | 2016 | capacity | capacity | capacity | capacity | capacity |
| | Туре | 2016 | 2010 | 2015 | 2014 | 2013 | 2012 | 2011 |
| | Steam | 15830 | | 15830 | 15830 | 15830 | 15829 | 15821 |
| Thermal | Gas | 28124 | 63863 | 26870 | 26420 | 24715 | 26002 | 24342 |
| IIICIIIIai | Combined | | 03003 | | | | | |
| | cycle | 19470 | | 18494 | 18494 | 17850 | 15744 | 14780 |
| | Diesel | 439 | | 439 | 439 | 439 | 439 | 408 |
| | Hydro | 11350 | | 11278 | 10785 | 10265 | 9745 | 8745 |
| Renewable | Nuclear and | | 12563 | | | | | |
| Reflewable | Renewable | 1213 | 12303 | 1193 | 1193 | 1181 | 1181 | 1116 |

Table 1 illustrates that even if we count nuclear and hydro power as renewable energy resources, they present a low portion of electricity generation. Reviewing the mentioned nominal capacity also shows the highest increase in generation capacity belongs to the gas and combined cycle power plants, and that renewable power units (excluding hydro in 2015) did not experience a considerable increase.

Table 2- Iran electricity generation changes 2014-2016 (Ministry of Energy detailed report, 2016)

| | Туре | change 2016 to 2015 | Average change 2016 to 2015 | change 2015 to 2014 | change 2014 to 2013 | change 2013 to 2012 | change 2012 to 2011 |
|-----------|-----------------------|---------------------------|-----------------------------|---------------------------|---------------------------|---------------------------|---------------------------|
| | Steam | 0.00 | | 0.00 | 0.00 | 0.01 | 0.05 |
| Thermal | Gas | 4.67 | 3.62 | 1.70 | 6.90 | -4.95 | 6.82 |
| meimai | Combined cycle | 5.28 | 3.02 | 0.00 | 3.61 | 13.38 | 6.52 |
| | Diesel | 0.00 | | 0.00 | 0.00 | 0.00 | 7.60 |
| | Hydro | 0.64 | | 4.57 | 5.07 | 5.34 | 11.44 |
| Renewable | Nuclear and Renewable | 1.68 | 0.74 | 0.00 | 1.02 | 0.00 | 5.82 |

The growth rate of power units show a small number of renewable resources in comparison to thermal power plant, particularly gas and combined cycle in recent years. The only considerable growth rate in the renewable sector belongs to hydro power. Although hydro power is one of the cleanest and more efficient types of renewable resources, it is mostly dependent on dam construction and the water resources management sector, and therefore cannot be counted as an independent power unit

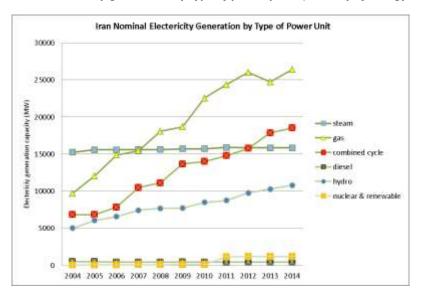


Figure 6- Iran electricity generation by type of power plant (Ministry of Energy, 2014)

Figure 6 clearly shows the gap between renewable and thermal power plant capacity trends. It is obvious that the renewable resources graph located at the bottom of the figure is lagging behind. The thermal resources show an upward trend, particularly in the gas and combined cycle power plants as a result of the abundant and cheap gas reserves in the country.

One important aspect and characteristic of development is sustainability which should be considered for every single element of this process. Energy can play an important role in a sustainable economic development by supplying secure, efficient and environment friendly supplies for economic growth. Compatibility of energy generation and consumption is also another sign of energy sustainability Variety of energy resources and energy supply diversity is also another important element for sustainability and getting away from monopoly (Bakhoda et al. 2012). In order to have a more comprehensive study of the energy sector and to further the analysis of sustainability transition, we must review the capacity and potential of Iran's major energy carriers for electricity generation in two major categories, fossil fuels and renewable resources.

3.1.1 Fossil Fuels in Iran

3.1.1.1 Oil

Iran ranked as the 4th largest oil reserves owner in the world. This amount is about 10% of the world and 13% of Organization of the Petroleum Exporting Countries (OPEC) oil reserves. About 70% of reserves are onshore which are mostly located on the south-west part of the country and the biggest offshore reserve is located at the Caspian Sea in the northern part of Iran. The country's production used to be 5.5 million b/d in 1970's and reached to 3.7 million in 2011 after lots of variation. The economic sanctions decreased the production to 2.7 million b/d in 2013 and even less afterwards. After sanctions being lifted in 2013 the country rises to gradually recover its production level (US energy Information administration, 2015). Based on current estimations, Iran's crude oil reserves will

be depleted in the next 94 years as the country both exports and consumes this carrier (Abedian & Tofighi, 2016).

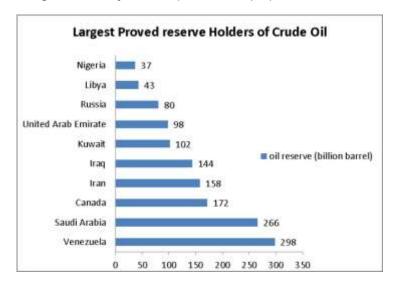


Figure 7- Largest holders of crude oil (billion barrel) – (OECD/IEA and IRENA, 2017)

3.1.1.2 Gas

Iran owns the 2nd gas reserves in the world with proved reserves of about 1201 trillion cubic feet (tcf), which is 17.5% of the world and one-third of OPEC's natural gas reserves. South Pars gas field is the country's biggest gas reserve (40%) and is located in the Persian Gulf, in southern Iran. The natural gas production of the country was 8.1 Tcf in 2013 (US energy Information administration, 2017). Gas reserves are estimated to be depleted in the next 53 years The share of natural gas in energy supply increased from 44.63% in 2001 to 54.93% in 2008 (Mohammadnejad et al. 2011).

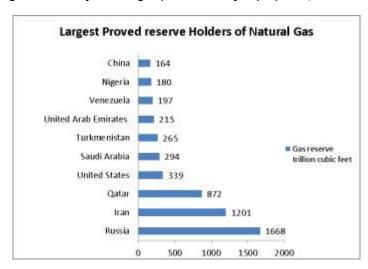


Figure 8- Largest holders of natural gas (trillion cubic feet) – (OECD/IEA and IRENA, 2017)

3.1.1.3 Coal

This carrier accounts for a small portion of energy supply in Iran which is about 0.21%, but in comparison to renewable energy resources it is still a considerable amount. The country currently holds 2.73 million tons coal reserve (Mohammadnejad et al. 2011).

3.1.2 Renewable Energy Resources in Iran

Renewable energy resources are defined as those which can generate energy through a natural method and are not exhaustible such as fossil fuels or uranium (Mohammadnejad et al. 2011) Although Iran owns large reserves of fossil fuels such as oil and gas, the process of investment in renewable resource started several decades ago. Despite of the national will and its development plan regarding renewable energy, the share of renewable energy resources in the total energy supply is still less than 1%.

Table 3- otal Renewable Generation (Installed) Capacity (IRENA, 2016)

| Cap (MW) | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|----------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| World | 1031494 | 1089692 | 1160732 | 1240683 | 1330478 | 1439401 | 1559802 | 1679758 | 1808213 | 1964655 |
| Iran | 6631 | 7497 | 7763 | 7812 | 8598 | 8862 | 9924 | 10447 | 10984 | 12024 |

Table 3 illustrates that Iran owns only a small portion of renewable resources generation in the world. However, it is important to note the increasing capacity of the renewable sector in the country.

Table 4- Iran renewable energy generation capacity-Renewable Energy and Energy Efficiency (SATBA, 2017)

| No. | Power plant Type | Public sector cap (MW) | Private sector cap (MW) | Total (MW) |
|-----|---------------------|------------------------|-------------------------|------------|
| 1 | Wind | 98.86 | 92.06 | 190.92 |
| 2 | Solar (PV) | 7.4 | 46.157 | 53.557 |
| 3 | Biomass | 0 | 10.56 | 10.56 |
| 4 | Small Hydropower | 62.4 | 10.85 | 73.25 |
| 5 | Waste Heat Recovery | 0 | 13.6 | 13.6 |
| | Total | 168.66 | 173.227 | 341.887 |

Table 4 shows the composition of the renewable energy sector, excluding large scale hydro and nuclear energy resources. A big part of this capacity has been added in the last five years. In the recent years there were several discussions and analysis about the development of this sector. Price comparison with fossil fuels, the degree of energy security, high potentials for energy generation, possible environment results and their possible effects of renewable energy development were some of these discussions. In this regard, we will review different types of renewable energy resources separately. We will also consider hydropower and nuclear in this category.

3.1.2.1 Solar Power

Thanks to the more efficient solar panels, solar power and particularly Photo Volcanic (PV) has experienced an increasing expansion trend. Iran is a country that, due to its location on the Sun Belt, has a high potential of solar power. It has been estimated that is could be up to 3200 hours per year in the central parts. The potential of electricity generation varies in different parts of the country between 250 W/m2 to 540 W/m2 in the day time. It has been estimated that Iran has 1.7 million hectares (1.1% of the total land) with 270 W/m2 and 28 million (17.3%) hectares with 250-270 w/m2 (Azadi et al. 2017). This capacity is up to 2.5 times more than the average capacity in European countries. Since the diffusion and implementation of solar power in EU countries, with a lower potential and less solar radiation was significant, it shows to what extent Iran can increase its solar power capacity. Currently the country produces around 26 MW from solar power and 24 MW of this number started up in 2017 (SATBA, 2017).

Table 5- Solar Energy Generation (Installed) Capacity (IRENA, 2016)

| Cap (MW) | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|----------|------|------|-------|-------|-------|-------|--------|--------|--------|--------|
| World | 6496 | 9171 | 15116 | 23214 | 40053 | 71104 | 101538 | 139256 | 176287 | 223948 |
| Iran | | | 0 | 17 | 17 | 17 | 17 | 17 | 17 | 17 |

Based on the table 5, the solar power started in 2008 in the country but has stayed unchanged for several years. The country recently has provided a great support for solar power and has attracted a considerable investment in this sector. One of the highest tariffs in the renewable energy generation belongs to solar farm which is up to 0.121 EUR/kWh. This new incentive created new capacity of 44 MW and attracted 48 million EUR of foreign investment in solar power sector just in the last 12 months and this process continues with a progressive trend. Currently more than 120 MW solar power units are under the construction.

3.1.2.2 Wind Power

Iran owns many wind tunnels all around the country and the current electricity production is about 90 MW. By having the density of 275 W/m2 it has been estimated that the country has the potential of 6500 MW electricity generation from wind power. The main wind power stations in Iran are *Kahak* station located in Qazvin in upper center of the country with currently 55 MW, *Manjil* which located in northern part by the Caspian Sea with 71 MW and *Binalood* site located on the northeast, near Neyshabur with a capacity of 28.4 MW (SATBA, 2017).

Table 6- Wind Energy Generation (Installed) Capacity (IRENA, 2016)

| Cap (MW) | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|----------|-------|-------|--------|--------|--------|--------|--------|--------|--------|--------|
| World | 73281 | 93552 | 119664 | 150180 | 182743 | 222050 | 271713 | 303462 | 350293 | 416638 |
| Iran | 59 | 74 | 90 | 90 | 93 | 98 | 98 | 98 | 117 | 117 |

2.1 million hectares of the country (1.3% of the Land) has 8m/s or more, which is suitable for electricity generation (Azadi et al. 2017). Following Iran's Ministry of Energy incentive policies and import of new technology of 2.5 MW wind turbines, the new projects have now turned into mega projects. In comparison to solar power wind power is more limited. Despite the country's 14000 MW capacity in this sector, the economic condition for wind energy generation has agglomerated the capacity in particular regions of the country. This condition is generally based on the existence of continuous wind with a speed of 6.1 to 21 meters per second. In addition the construction of wind power units takes more time, is more complex and requires a higher technology (SATBA, 2017).

3.1.2.3 Hydro power

Hydro dam construction is rooted and advanced in Iran. In addition to water supply and management and flood control, dams have played an important role in electricity generation and reduction of GHG in the recent decades. The country has targeted to reach 30,000 MW of hydroelectric generation in the near future (Mohammadnejad et al. 2011).

Table 7- Hydro power Generation (Installed) Capacity (IRENA, 2016)

| Cap (MW) | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|----------|--------|--------|--------|--------|---------|---------|---------|---------|---------|---------|
| World | 893190 | 924952 | 959170 | 993330 | 1025165 | 1056967 | 1090403 | 1134165 | 1171864 | 1207659 |
| Iran | 6572 | 7423 | 7673 | 7705 | 8488 | 8747 | 9808 | 10331 | 10850 | 11890 |

Comparing the capacity of hydro power with the country's total renewable generation capacity shows how large is the share of Hydro power. The hydro power technology is very environmental friendly with a high capacity of generation. However, the problem is that the initial capital investment of hydro power is very high since the facilities are usually located inside the dam structure. In fact this technology has a complementary relationship with dams and as a result has long construction period and requires high investment.

3.1.2.4 Nuclear Power

Although Iran faced many restrictions for development of nuclear power, it owns 3 nuclear power plants with the total capacity of 1400 MW. The biggest power plant is Bushehr, which is located in southern coast of Iran with 1000 MW capacity. It has been targeted for the country's nuclear sector to reach 7000 MW in the next 20 years (Tofighi & Abedian, 2016). Despite of its high electricity generation capacity, this technology has some proved adverse effects. Nuclear contaminations or explosions which sometimes turn into a disaster are a part of these issues. The disadvantages of nuclear power plants are doubled for Iran as the country deals with nuclear issues. Although the country has planned its network of nuclear power plants, the main issue is still providing them with nuclear fuel. The country owns some uranium mines but turning that to the fuel requires an enrichment process. Since enrichment process is very limited and under the IAEA supervision, the

country faces issues to provide fuels with economic efficiency and reasonable price for the new units and even existing ones.

3.2 Worldwide and Iran Energy Price and Capacity Trend

Fossil fuels as the main resource of electricity power generation experienced many ups and downs in the price in the last decades. Oil, as one of the main role players in global energy price trends, was a part of these fluctuations.

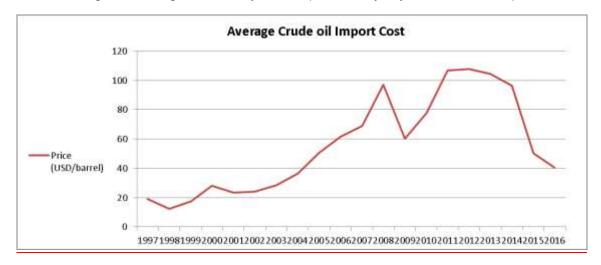


Figure 9- Average crude oil import costs (IEA Monthly oil price statistics, 2017)

Although the oil price has been recently decreased considerably, they are still not very cheap comparing to some types of renewable energy resources. What's more, fossil fuels like crude oil are not secure resources. For oil importing countries it carries the risk of price fluctuation and of being depleted for oil reserve owners. Unlike the irregular trend of oil price in the last decade the price of renewable resources was more reliable.

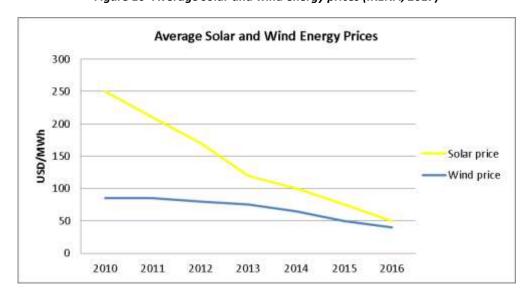


Figure 10- Average solar and wind energy prices (IRENA, 2017)

Figure 10 illustrated the prices of wind and solar energy experienced a decreasing trend in recent years. Based on the data presented by the International Renewable Energy Association (IRENA), price of the wind power dropped to 40 USD/MWh in 2016, which is half of 2010, that used to be 80 USD/MWh. The price of solar power experienced a drastic decrease of one fifth and reached 50 USD/MWh in 2016.

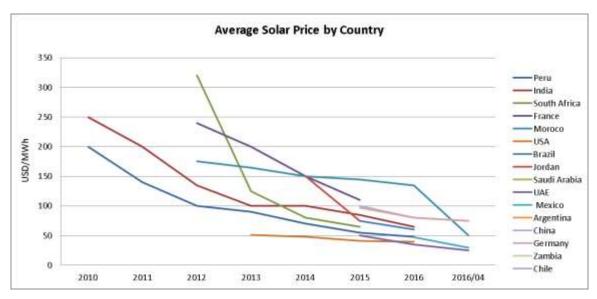
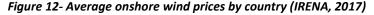


Figure 11- Average solar prices by country (IRENA, 2017)





The two above figures show that the global prices for wind and solar power might be even cheaper in some countries depending on their different elements and potentials. Due to the development blocks concept and the market widening mechanism, price is an important factor for diffusion of new carrier. Electricity as a secondary carrier is flexible regarding to the primary carrier. Price and efficiency are two major elements for the selection of electricity generation primary resources. As the price of

renewable resources decrease, they can gradually diffuse and increase their share among primary resources for electricity generation.

The price is not a comprehensive measure when comparing between different types of energy resources. In economic analysis, particularly comparison of different types or resources of energy, we need a measurement in order to make a fair and balanced assessment. The measure, which implements for the cost of different types of electricity generation is called "Levelized Cost of Electricity" (LCOE). In fact, this measure considers other factors that affect the generation costs, such as operation and maintenance, initial investment, and capital and fuel cost. The equation for this measure calculates the net present value of unit cost of electricity over the lifetime of the production asset. The formulation for this measure is as follows:

$$\mathbf{LCOE} = \frac{\text{sum of costs over lifetime}}{\text{sum of electerical energy produced over life time}} = \frac{\sum_{t=1}^{n} \frac{I_t + M_t + F_t}{(I+r)^t}}{\sum_{t=1}^{n} \frac{E_t}{(I+r)^t}}$$

 I_t : investment expenditures in the year t

 M_t : operations and maintenance expenditures in the year t

 F_t : fuel expenditures in the year t

 E_t : electrical energy generated in the year t

r: discount rate

n: expected lifetime of system or power station

The unit for LCOE is an international currency such as USD or EUR per kWh or MWh like EUR/kWh. Although LCOE has some limitations such as ignoring time effects in connection with matching production to demand, it is still a transparent measure for comparing different types of energy generation (Islegen & Reichelstein, 2011). Energy Institution of America (EIA) announced LCOE for different resources of energy as follows:

Table 8- LCOE of electricity generation based on the power plant type (EIA, 2014)

| Power Plant Type | Cost |
|------------------|------------|
| | \$/kWh |
| Coal | 0.095-0.15 |
| Natural Gas | 0.07-0.14 |
| Nuclear | 0.095 |
| Wind | 0.07-0.20 |
| Solar PV | 0.125 |
| Solar Thermal | 0.24 |
| Geothermal | 0.05 |
| Biomass | 0.10 |
| Hydro | 0.08 |

The above table shows the LCOEs of renewable resources converging to the fossil fuels. As long as LCOE is considered as a comprehensive cost for electricity generation, this convergence creates an opportunity for renewable resources to increase their share in comparison with fossil fuels.

Table 9- Renewable energy LCOE in Iran 2014 (Kaabi Nejad et al., 2016)

| | Wind | Small Hydropower | Solar Thermal |
|---------------|--------|------------------|---------------|
| LCOE (\$/kWh) | 0.0942 | 0.0940 | 0.2096 |

The above figure shows the LCOE of the main renewable resources in Iran in 2014.

Table 10- Global solar and wind power shift predictions (IRENA, 2016)

| | Global Weighted Average(WA) Data | | | | | | | | |
|--------------|----------------------------------|--------|------------|-----------------|------|------------|---------|---------|------------|
| | Inves | stment | Percentage | Capacity Factor | | Percentage | LCOE | | Percentage |
| | С | ost | Change | | | Change | (2015 U | SD/kWh) | Change |
| | 2015 | 2025 | | 2015 | 2025 | | 2015 | 2025 | |
| Solar PV | 1810 | 790 | -57% | 18% | 19% | 8% | 0.13 | 0.06 | -59% |
| Onshore Wind | 1560 | 1370 | -12% | 27% | 30% | 11% | 0.07 | 0.05 | -26% |

There are several effective factors for cost reduction of renewable energy sector. Some factors, such as technology improvement associated with the development of renewable energy are general. Other factors, like access to finance, favorable environment, investor's confidence and existing policies to support renewable energy improvement are particular to each country (IRENA, 2017).

Solar PV is an important technology regarding for increasing the capacity from 2 GW in 2009 to 222 GW in 2015, as well as for the price decrease of 80% between 2009 and 2015. The LCOE of this

technology also decreased by 58% from 2010 to 2015 (IRENA, 2017). The prices for onshore wind turbines also decreased between 10 to 45% in different countries by converging to USD 40/kWh (IRENA, 2017).

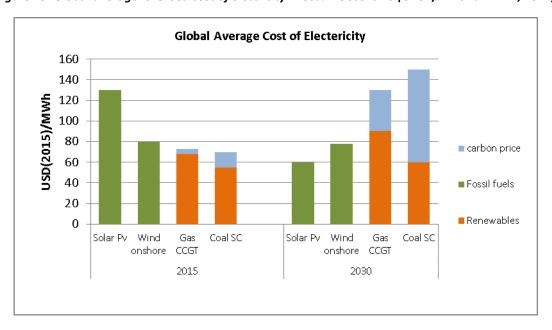
Although the LCOEs of different energy carriers have recently converged, the trend for this measure will tend diversify based on the scenarios and action plans in the coming years.

Table 11- Fossil fuel import prices by scenario (OECD/IEA and IRENA, 2017)

| | New Policies Scenario | | | | 66% 2'C Scenario | | | | |
|---|------------------------|------|------|------|------------------|------|------|------|------|
| | 2015 | 2020 | 2030 | 2040 | 2050 | 2020 | 2030 | 2040 | 2050 |
| IEA crude oil (USD/barrel) | 51 | 79 | 111 | 124 | 137 | 73 | 66 | 64 | 61 |
| Natural gas (USD/MBtu) | Natural gas (USD/MBtu) | | | | | | | | |
| United States | 2.6 | 4.1 | 5.4 | 6.9 | 8.9 | 3.8 | 4.3 | 4.3 | 4.2 |
| European Union | 6.9 | 7.1 | 10.3 | 11.5 | 12.2 | 6.7 | 8.3 | 7.9 | 7.5 |
| Japan | 10.5 | 9.6 | 11.9 | 12.4 | 12.8 | 8.9 | 10.0 | 9.3 | 8.9 |
| OECD steam coal (USD/tonne) | 64 | 72 | 83 | 87 | 90 | 66 | 63 | 55 | 53 |
| All prices are in real USD (2015) Mbtu= million British thermal units | | | | | | | | | |

Price scenarios in support of climate change prevention are targeted to increase the price of fossil fuels and make renewable resources competitive. These policies implement different methods such as charging higher taxes based on the volume of GHG emissions of different carriers.

Figure 13- Global average levelised cost of electricity in 66% 2'C scenario (OECD/IEA and IRENA, 2017)



In figure 13 the reason for price increase scenario has been shown more clearly. While the renewable resources experiencing their decreasing trend and reach a lower level, the price of fossil fuels like gas and coal are predicted to increase considerably and, as a result, carbon pricing will double gas and triple coal's price.

In countries with abundant and cheap fossil fuels like Iran it might not be economically beneficial to generate energy from fossil fuels as their cost might be equal to or exceed in-country demand and export. However, it is not only about the cost, since the renewable resources bring sustainability and consistency. It is also stated that the price of renewable and nonrenewable carriers are increasing, but the fossil fuel costs will increase by a higher rate (Bakhoda et al. 2012).

4. Drivers, feasibility and Methods of sustainable Transition to Renewable Energy Resources

4.1 Drivers

Beside the role of market mechanisms and price, institutions and regulations take an undeniable part in any socio-technical transition. They could perform as driver, barrier or facilitator for the transition process based on their nature. Among various ratified laws and regulations the country's commitments to UNFCCC for cutting GHG emissions and Iran's National Development plan are the most effective and well known examples in this regard. The recent increase of investment in renewable energy, particularly through foreign finance, was also another motive for the development of this sector.

4.1.1 Iran National Development Plan (NDP)

Iran's National Development Plan (NDP) is the country's main roadmap for development. It is a comprehensive 30 years plan for Iran's development divided into smaller 5 years plans. Although DNP targeted to develop clean tech resources in the energy sector, the large share of fossil fuels is still a barrier for these policies. The current NDP is targeted to ascertain the country's commitment with environmental protection and the reduction of the GHG emissions. The following articles are from Iran's 6th National Development plan which is currently running:

Article 48- 1% of the budget for ministry of oil development plans must be assigned to increase capacity and technology development of oil, gas, petrochemical and renewable energy

Article 50- Government is obliged to increase the share of renewable energy with the priority of private sector (domestic or foreign) by using maximum internal capacity of at least 55% of electricity power generation at the end of the plan period.

It has been targeted for the country to add 5000 MW renewable power units to its capacity which is currently less than 500 MW (Iran's 6th National Development Plan, 2016-2021).

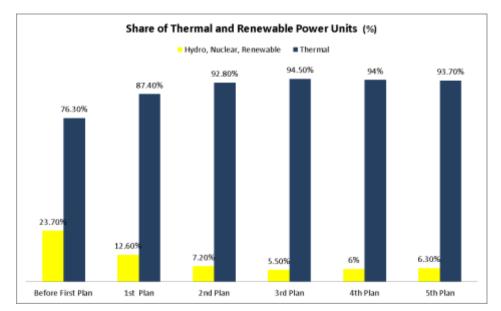


Figure 14- Accordance of actual and targeted electricity capacity in NDP (Ministry of Energy, 2014)

Although government implemented different plans and policies for renewable sector, the above data shows high numbers and desired plans are not necessarily turning into reality. According to figure 14 the country's performance in thermal power units is acceptable, but the renewable sector is far behind.

4.1.2 Iran's Commitments to UNFCCC at Paris Conference 2015

Energy sector and the share of renewable and non-renewable resources are directly connected to the environment and economic sustainability. A problematic environment and an economy that relies on non-renewable energy resources are considered as a unsustainable condition that will never lead to economic development (Bakhoda et al. 2012).

Iran's commitments to UNFCCC at the Paris climate change conference in 2015 to cut the GHG emissions between 4-12% shows the willingness of the country to favor the sustainable environment movement (United Nation Climate Change Conference, Paris 2015). As mentioned earlier increase in energy efficiency and implementation of renewable resources due to their low carbon emissions are two possible solutions for cutting the GHG emissions. Referring back to Iran's electricity sector, only 16% of electricity power generation belongs to renewable resources, of which the share of wind, solar and biomass is 0.2%, hydro-power 14.5%, and nuclear 1.3% (Iran Ministry of Energy detailed statistical report, 2016).

4.1.3 Foreign and Domestic Investment in Renewable Energy in Iran

Despite of Iran's energy sector infrastructure and design, few Iranian and foreign countries have invested in the country's renewable energy sector. These projects include a variety of renewable energy projects like solar or wind farms, as well as other type of projects in different parts of Iran.

Table 12- Installed Renewable Energy Power Units in Iran (SATBA, 2017)

| Item | Power Plant | Governmental Capacity | Non-Governmental Capacity | Total |
|------|---------------------|-----------------------|---------------------------|---------|
| | | (MW) | (MW) | (MW) |
| 1 | Wind | 98.86 | 92.06 | 190.92 |
| 2 | Solar (PV) | 7.4 | 46.157 | 53.557 |
| 3 | Biomass | 0 | 10.56 | 10.56 |
| 4 | Small Hydropower | 62.4 | 10.85 | 73.25 |
| 5 | Waste Heat Recovery | 0 | 13.6 | 13.6 |
| | Total | 168.66 | 173.227 | 341.887 |

The above table shows the installed capacity of renewable power units recorded by Iranian renewable energy organization, SATBA. Based on the data, a considerable part of the above mentioned capacity has been constructed in the last 2 years, including 54 MW wind and 45 MW solar (PV). These new projects attracted EUR 125 million investments to the renewable sector, including about EUR 48 million foreign investments. Among the recent built units, the foreign investment was significant, particularly in solar power units.

Table 13- Companies with renewable power purchase agreement (PPA) in Iran (SATBA, 2017)

| Item | Power Plant | No. of Companies | Capacity (MW) | |
|------|---------------------|------------------|---------------|--|
| 1 | Wind | 21 | 1089.15 | |
| 2 | Solar (PV) | 76 | 932.24 | |
| 3 | Biomass | 3 | 6 | |
| 4 | Small Hydropower | 8 | 8 | |
| 5 | Waste Heat Recovery | 4 | 60 | |
| | Total | 168.66 | 173.227 | |

Table 12 shows Iran's renewable market development is not limited to constructed units, and a big new capacity is on the way. Although the 1089 MW wind and 932 MW solar power purchase agreement are small numbers comparing to the country's potential, they are still large numbers compared to Iran's renewable energy sector scale.

4.2 sustainable transition of Iran electricity power to renewable resources

The review of Iran's energy sector, particularly electricity sector and the composition of primary energy resources, contrasts with the concept of energy sustainability. The high ratio of fossil fuels might cause insecurity and instability in the sector in the long-run. By defining the gap between the country's electricity sector and sustainability, we will reach the first step of a transition to renewable resources, which is feasibility.

4.2.1 Feasibility of sustainable transition to renewable resources

The most important fact in energy sustainability is the conformity of consumption and generation of energy (McKay, 2009:103). The calculation for the energy generation capacity and feasibility are complex and require multi-dimensional scientific studies. In this part we will make some simple calculations based on the country's data and potentials in order to show to what extent the renewable energies can substitute the fossil fuel resources in case they reach their maximum potential capacity. Due to the high potentials of solar and wind energy in comparison to other renewable energy resources in Iran, we only focus on these two resources here as renewable options.

Wind

As mentioned earlier 1.3% of Iran's land including 26 regions (45 sites) is economic for wind energy generation. This potential is capable of creating 6500-14000 MW capacity of wind power which could cover 8.5-18% of the current electricity capacity (76427 MW).

Solar

The solar power potential is between 2.8 and 5.4 w/m² per day and the area per person is 18,350 square meters (1,483,375 km²/80,836,699) so considering the minimum capacity per person/m²:

 $2.8W/m2 \times 18,350m2$ per person = 51.38 kWh/d per person

Electricity consumption per capita is 2985 kWh per year or 8.15 kWh per day. If we consider the above calculated capacities the potentials are also enough for almost five times more consumption in the case of growth in electricity demand. In addition to the generation capacity, these potential seems enough for meeting the commitments of increasing the share of renewable resources to 65% and cutting emissions up to 12% to UNFCCC.

Considering 28 million hectares with the minimum generation capacity of 2.8 w per m2, gives us the number of 784,000 MW as the capacity of the country for solar power generation. As the renewable energy experts state, PV power units with 100 km length and 100 km width of solar cells is enough to meet the country's electricity demand.

This was just simple calculations to examine the capacity feasibility of transition of the electricity power generation to renewable resources while many other technical, economic and social factors are effective for this process.

4.3 Methods for sustainable transition of electricity sector

4.3.1 Carbon Pricing

One of the effective methods for making renewable energy resources competitive and facilitating renewable energy transition is carbon pricing. There are different opinions about the amount and trend

of carbon taxation. While some economists argue that it should be a decreasing value, others state that due to the accumulation of carbon dioxide, it must increase up to a certain level and start to decrease at the time that fossil fuel reserves are about to exhaust. For instance the model implemented in 1990's in European countries was charging \$3 per barrel of oil and increase \$1 annually until 2000 (Farzin & Tahvonen, 1996).

Converting carbon pricing from an agreement into a law requires the intent of the countries' jurisdiction system. While some countries like Sweden are pioneer in carbon pricing methods like charging 126 USD/tCO2e other recently joined economies such as Mexico are currently charging 1 USD/tCO2e (World Carbon Price Watch, 2017).

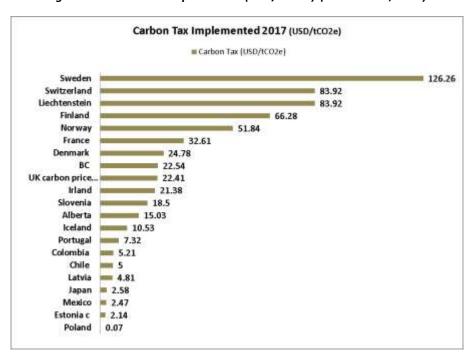


Figure 15- Carbon tax implemented (USD/tCO2e)-(World Bank, 2017)

The CO2 emissions of different types of energy careers are different. It is proven that the fossil fuels are the main sources of CO2 emissions. For a better comparison of emissions of different energy carriers, we will consider their CO2 volume of emission (grams) unit for every unit of energy (MJ). As it can be seen below the CO2 intensity varies for different sources of energy.

Table 14- Co2 emission factors for different fossil fuels, gram Co2/MJ (Kander et al. 2013: 278)

| Coal | 92 |
|-------------|----|
| Oil | 74 |
| Natural gas | 56 |

Carbon pricing systems are effective for emissions reduction by reducing the demand for energy and shifting the economy to clean energy resources. The major problem with ETS is price vitality as its allowance is determined in market based on the energy demand and supply mechanism. Since the carbon price volatility imposes costs to emission cutting programs, like carbon taxing, programs with fixed prices are more recommended when compared to cap and trade (ETS) methods. Carbon taxes are more effective environmentally comparing to cap and trade system. While taxes are additive and effective for mitigation plans, prices in cap and trade might have severe cap and become ineffective as a result (IMF, 2011).

Carbon taxation not only carries the advantages of motivating the shift to alternative resources, but also helps the conservation of environment, increases government revenue and enhances socially efficient income. However, it also might cause some disadvantages such as a shift in production, imposing heavy administration costs, increasing the possibility of costs growth and supporting hidden operations (IMF, 2011).

The table below shows that increasing the CO2 pricing is one method for supporting the global agreement on emission reduction. This mechanism makes renewable resources competitive as it increases the cost of fossil fuels. This prediction also shows that the carbon prices are relatively low for Non-OECD and developing countries, like Iran, based on the nature of their economy and energy sectors.

Table 15- Summary of CO2 prices on the 66% 2C Scenario (USD/tCO2) – (OECD/IEA and IRENA, 2017)

| | 2020 | 2030 | 2040 | 2050 |
|---------------------------|------|------|------|------|
| OECD countries | 20 | 120 | 170 | 190 |
| Major emerging economies* | 10 | 90 | 150 | 170 |
| Other regions | 5 | 30 | 60 | 80 |

• Includes People's Republic of China, Russian Federation, Brazil and South Africa

Iran has already established some legal articles regarding to pollution taxes in NDP but they do not seem binding. Additionally, the decision making reference in the mentioned articles are not a country wide system and decisions could be made by local judiciary. In fact, it is a penalty system rather than a carbon pricing system. Applying a real carbon pricing system requires localized scientific calculations based on in-depth studies. Recently, Iran's government has ratified a law named green tax. It is predicted that government charges 0.5-1.5% income taxes on polluting units which do not obey environmental standards (green tax and accounting).

4.3.2 Energy subsidy

Iran's energy sector, which is controlled by a government monopoly, receives the highest subsidy amount in the world. This subsidy is worth around \$82 billion and consists of 16% of the country's GDP (Tofighi & Abedian, 2016). In addition to the abundance of fossil fuel reserves, which keeps them at low prices in the market, the subsidy that the government assigned to them is making them even cheaper. This process takes the competitiveness of renewable resources away. In the recent years, the government has planned to reduce the allocated subsidy of fossil fuels gradually and let the prices converge in their real level.

For renewable energy promotion, factors such as the subsidy for equipment purchase, the reduction of interest rates, a subsidy for O&M, higher selling prices, or putting a constraint on energy supply mix could be used. One common subsidy tool economies use to make renewable energy sector more attractive with higher selling prices is feed in tariffs (FiTs).

For conducting FiTs policies, Iran Renewable Energy Organization (SATBA) settled a 20 years purchasing power agreement (PPA) with guaranteed tariffs and their annual adjustment for the money devaluation based on the Euro exchange rate and internal inflation. They established a system benefit charge (SBC) proposed by the World Bank in 2010 that is in the amount of 0.0015 USD per kWh (except rural consumers) charges on electricity bills. These charges were USD 334 million of which 50 % is assigned to the development of renewable energy. This is also mentioned in article no. 5 of support of electricity industry law. The factors they consider for FiTs are Internal Rate of Return (IRR) and payback period. If the investors use a low interest loan, SATBA will consider it as a subsidy and deduct it from their FiTs (SATBA, 2017).

Table 16- FiTs for Iran renewable electricity generation (SATBA, 2017)

| | | | FiTs |
|---|--|---|-------|
| | | (EUR per kWh) | |
| | | 0.064 | |
| | | The anaerobic digestion of manure, sewage and | 0.096 |
| 1 | Biomass | agriculture | |
| | | Incineration and waste gas storage | 0.090 |
| | above 50 megawatt capacity* | | 0.088 |
| 2 | Wind Farm | with the capacity of 50 megawatt and less | 0.109 |
| | Solar Farm above 30 megawatt capacity* | | 0.083 |
| | | with the capacity of 30 megawatt and less | 0.104 |
| 3 | | with the capacity of 10 megawatt and less | 0.127 |
| 4 | Geothermal incl | 0.127 | |
| 5 | Waste Heat Rec | 0.075 | |

| 6 | Small | Installation on the rivers and side facility of dams | 0.054 |
|---|---|--|-------|
| 7 | Hydropower (with the capacity of 10 MW) | Installation on the pipelines | 0.039 |
| 8 | Fuel Cell System | | 0.128 |
| 9 | Turbo Expanders | | 0.041 |

Quota capacity for the wind and solar farms are determined by the compliance of paragraph 8 of this directive.

| | | FiTs | |
|---|----------------|--|-------|
| | Allocated to t | (EUR per kWh) | |
| 1 | Wind with | 0.148 | |
| 2 | Solar | with the capacity of 100 kilowatt and less | 0.182 |
| 3 | 3 30181 | with the capacity of 20 kilowatt and less | 0.208 |

Methods and policies for renewable transition are necessary as the matter of investment constraints and price implications. Even high economic potential for renewable energy generation is not a guarantee for the development of this sector. Based on some policy scenarios renewable resources should enter the market when the producers can at least cover their marginal production cost. They state solar power is independent from availability of oil. It might delay first entering the market, but once in, it gets to the same path as oil consumption, and later they will reach same level of peak price. Through the transition process natural reserves coexist rather than override each other (Amigues et al. 2015).

4.3.3 Renewable Energy Tenders

The recently organized tender of different countries for constructing their new renewable energy projects is named "Auction". These auctions increased the global renewable energy installed capacity and reduced the prices. In solar power sector the capacity increased from 2 GW in 2012 to 222 GW in 2015 and the solar PV LCOE decreased 58% from 2010 to 2015. Prices decrease varies in different countries between 10-45% late 2016. The mentioned method is currently more common comparing to others such as feed- in tariffs and is based on particular determinants. A country's specific condition and finance accessibility, conductive environment and investor's confidence, its policies in support of renewable energy, and design factors for auction are the main determinants (IRENA, 2016). Auctions, like other transition methods, will affect the renewable energy price, which is effective on the supply and demand mechanisms.

5. Data & Method

5.1 Methodology

In order to conduct this research the qualitative method has been chosen as it is the best fit for complex social problems. As the focus of qualitative research approach is on the quality or meaning of experience, it is helpful for defining a socio-technical mechanism. The interpretivist approach and the aim of qualitative method for describing and discovering make it a proper method for a transition process that includes many complex elements. This flexible approach is also the best fit for an evolving or emerging concept like the aimed theoretical concept of our research.

In addition, the main advantages of qualitative research are exploration, description and interpretation. Exploration is about the understanding of patterns, phenomena, while description completes this understanding. The interpretation tries to make sense what is going on.

Case study is a suitable qualitative method to study a process and is also flexible for a research design. Case study is an empirical inquiry that investigates a contemporary phenomenon with its real life context, especially when the boundaries between phenomenon and context are not clearly evident (Yin, 2003 p 16). The interviews for gathering primary data, archive records and documents for organizing the analytical criteria, are the best instruments for conducting a case study research (Yin, 2003, p 87) The focused interview is a respondent interview for a short period of time and it is semi structured for giving some degree of freedom to the interviewee (Yin, 2003: 90).

The reason for picking Iran as the case study is that the country has big reserves of fossil fuels like other countries in the region. But the case would be more interesting when we have focused on the country's solar power, which also has a very high potential and thus provides a high motive for studying a socio-technical transition in the energy sector. The aim selecting three perspectives of the investor, contractor and the government side of the sector, is to find a more practical pattern for transition and validate the different perspectives at the same time.

In order to create a high quality case study research design we should set the research based on 4 main principles. First, construct validity, which could be organized by implementing different sources or evidence, or a chain or collection of them. For internal validity of the research pattern matching, explanation building and logic models have been used. External validity requires theory in single case research design and replication logic in multiple cases (Yin, 2003 p 29). For this regard, the same set of semi conducted questions have been asked to two CEOs of the investment companies in Iran's solar power industry, as well as to the head of strategic and economic studies department in Iran Renewable Energy and Energy Efficiency Organization (SATBA) to review the case from two different perspectives. Reliability could be built by a case study protocol (collection) or database.

The lack of up-to-date data from valid resources, like IEA or IRENA, and the impossibility of conducting an interview with MAPNA, the biggest company in the wind power industry in Iran could be counted as the limitations of the project.

5.2 Data

The main sources of the data are as follows:

Primary Data

Results of the semi-structured interviews with investors in renewable energy sector (domestic and foreign) and a representative from SATBA, which is a part of Iran Ministry of Energy in charge of renewable resources, are the main data of this research. The protocol of semi-conducted interview is attached as appendix 1.

As it is listed in the table below, a number of companies have invested or participated in renewable energy projects built in the last 4 years (2013-2017). METKA is a Greek company that constructed and invested on a solar power unit in Isfahan in cooperation with Ghadir Energy Investment Company (GEIC), which is also the biggest of its kind in Iran. Mokran is a holding composed of two major companies, Tose-e Faragir Jask and Solar Energy Arka, which recently constructed two solar power units in Kerman, with the German technology of ADORE Co. and the investment of DURION from Switzerland. A part of the data has been gathered from the government's perspective, and for the validity of the data, the same set of questions have been asked to the head of strategic studies in the department of Renewable Energy and Energy Efficiency Organization-Ministry of Energy.

Table 17- Specification of case studies

| Company/Organization | Type of | Number of | Investment Value | Production |
|----------------------|---|-----------|------------------|------------|
| Name | Project | Projects | | Capacity |
| GEIC | Solar (PV) | 1 | 12,000,000 EUR | 10 MW |
| Mokran | Solar (PV) | 1 | 22,725,000 EUR | 20 MW |
| SATBA | Renewable Energy and Energy Efficiency Organization- Ministry of Energy | | | |

Secondary Data

- Iran Ministry of Energy statistics including: 48 years report of electricity industry (2014) and Iran electricity industry detailed statistics (2017).
- IRENA reports including: renewable capacity statistics (2017), renewable energy auctions (2016) and perspective of energy transition (2017).

5.3 Interview Analysis

Three semi-conducted interviews as mentioned in the data section have been conducted with the following interviewees:

Table 18- Specification of interviewees

| Company/Organization | Name | Position |
|----------------------|----------------------------|--------------------------------|
| | | CEO of GEIC solar Co. |
| GEIC | Dr. Ali Hemmati | MD of GEIC |
| | | Executive manager of Mokran |
| Mokran | Mr. Yousef Safiran | CEO of Solar Energy Arka Co. |
| | | Head of Strategic and Economic |
| SATBA | Mr. Hamidreza Bahman Abadi | Department |

5.3.1 General Information about interviewee and research group

Article number 44 of Iran constitution is targeted to enhance the participation of private sector in the economic activities. Renewable Energy and Energy Organization (SATBA) as the government's representative is responsible to facilitate the privatization process in the renewable energy sector by developing respecting policies. The organization started the renewable energy development projects in 2004 by construction of pilot projects mentioned in the country's 4th NDP (article 25) to support renewable energy sector. In the following years based on the section "b" of article 133 of the 5th NDP the renewable energy resources considered as a part of electricity generation capacity in development plan. Recent FiTs in 2015 and SATBA's new policies attracted considerable non-governmental investments. SATBA as the representative of Iran Ministry of Energy binds purchasing power agreement (PPA). Coinciding policies for renewable resources promotion, the organization established some general conditions for these agreements including limitation of number (two power units at the same time) and capacity (less than 100 MW) of power units.

Cheap fossil fuel as an "unhelpful friend" was SATBA's primary barrier for development of renewable resources. For the first step ratification of "Electricity Industry Protection Law" which targeted on reduction of reliance on fossil fuels with priority of efficiency was an effective action. At the beginning, the government settled a unit price for all types of renewable energy electricity power. The benchmarking from other countries such as Germany and Turkey was helpful for solving this problem. Regardless of economic and potential differences, Iran patterned Germany's successful FiTs to create a comprehensive FiTs system with various tariffs based on the type and the capacity of power units.

It is estimated that Iran has 150000 MW nominal, 40000 MW operational and 15000 MW economic capacities. SATBA currently has issued 15000 MW permit for generation units, of which about 1100 MW agreement resulted in agreements and about 400 MW (170 MW public and 230 MW private) are installed. GIEC started with wind power but the limited economic wind tunnels in Iran made the company to conduct a new study for solar power investment. During the study they analyzed the

potential of solar power are economic for electricity generation and as a result they shifted to solar power and decided to invest on 50 MW solar power projects in Isfahan, Qom and Yazd. For their first phase including 5 EPC projects each with the capacity of 10 MW (EUR 12 million). The SATBA's feasible Feed in Tariffs (FiTs) for projects with the capacity of more than 10 MW was effective on their decision.

Mokran started solar power business by conducting research studies and providing consultancy services to other companies. They constructed Kerman solar power unit as their first project in 2017 with the capacity of 20 MW (EUR 22 million) and recently started to construct further 100 MW project in the region. Due to the type of the agreements with companies, SATBA plays a Sovereignty and affiliate role which does not intervene in the amount of capital invested and the equipment imported by them. However, the organization is working to design a comprehensive instruction for import of equipment. Previously the affiliate role was more highlighted but due to the recent development and maturity of private sector, it has been turned to the Sovereignty role. They perform as policy maker, coordinator and accelerator.

5.3.2 Multi-Level Perspective (MLP) of socio-technical transition in energy sector

5.3.2.1 Landscape level

SATBA primarily objective was to participate in the renewable energy projects and constructed two large scale wind power units at the beginning of their foundation. They believed since the renewable sector was at its introduction stage the government's support was urgent. Currently the industry is about to mature so they are focused to act as a facilitator. The first unit tariff was established from 2004-2010. Some improvement occurred in clause B of article 133 of 5th NDP but still with unit price and 5 year PPA. Finally article 61 of the instruction specialized prices and extended agreement period to 20 years. The items for determining the FiTs rates are: energy saving, the volume of GHG emissions prevention and generation costs.

GEIC had a positive picture of Iran's renewable energy sector as an investor due to the high rate of return and feasibility of the project. It was the same case for Mokran adding that for them high potential of solar power generation was effective in the mentioned positive picture. The financial feasibility of the project, reasonable purchasing price were the primary drivers for GEIC to participate in the project. The price was about 0.161 EUR/ kWh at the beginning but decreased to 0.133 EUR/ kWh when they finalized the contract with the ministry. The government also provided some exemption particularly custom and custom tariff exemption which motivated the company. The on time payments of generated electricity invoices by SATBA are a recently added motivation for the company. For Mokran, company's perspective about the future of energy sector in Iran and environment protection finding solution for clean energy and protection of the planet were more effective.

SATBA had the same point of view with Mokran as they believed in maintaining reserves for future generation by implementing renewable resources. But the country's huge fossil fuel reserves and current energy security make this vision meaningless. Regarding to the mentioned facts the country planned for renewable industry development based on the studies conducted on their price trend. They did not start their large scale renewable power units like solar until the costs dropped considerably. Other effective drivers in national interest in the public sector perspective include: currency savings, fossil fuel saving and localization of the renewable energy industry.

SATBA did not consider abundance fossil fuels as the major determinant in their policies otherwise they could not start their new project. Mokran as a contractor believes fossil fuel era is over and Iran's capacity for renewable energy generation is capable to compete with the fossil fuel reserves For GEIC what matters is the price of oil not the abundance. It is because FiTs have positive correlation with fossil fuel reserves and decrease of fossil fuel prices result in decrease of tariffs. As mentioned earlier decreasing trend of renewable energy prices were really effective on SATBA's new policies and FiTs system. For instance cost of solar power installation in 2011 was USD 6000 per kWh which has been decreased to USD1000 per Kwh. Mokran as a contractor believes cost reduction including installation and generation cost is a big challenge and matters for the company and the cost reduction is important to them.

For SATBA international commitments of Iran for cutting GHG emissions are good motives for establishing supportive policies in Iran renewable energy sector. They also the country's commitment to cut 4% of emissions is feasible. As an example in generation sector substitution of 5000MW renewable resources can result in 2% of emission cut. The organization believes high potentials in Iran renewable energy sector was really effective on their policies. Not only they have considered the natural and landscape potentials but also potentials in industry sector. For instance they have a new project so called waste heat recovery. According to this project factories like cement can generate power from their waste heat to generate electricity which government purchases USD 0.088 per kWh. They have 5 contracts currently which one is in operation with the capacity of 10 MW. For Mokran it was an effective factor but GEIC as an investor does not consider it as a direct variable in their decision for investment

While the country's national development plan which is targeted to increase the share of renewable resources was very effective for SATBA policies and for Mokran decision to participate in the project, it was not directly effective for GEIC as an investor.

Based on SATBA perspective Comprehensive Plan of Action (JCPOA)¹ was effective to some extent but did not meet their expectations. Since the interest rates are high domestic investments are not economic and foreign investment is really crucial for renewable energy sector. Mokran believes that there was a depression in renewable sector during the sanction's period and businesses started to move to betterment after the lifted. For GEIC the agreement was really effective on the investment particularly for providing the loan from METKA. JCPOA provided the opportunity for investment in the country that earlier no foreign company would take the risk. JCPOA facilitated foreign investment by accelerating monetary transaction and investment security. Thanks to the agreement METKA is now a business partner of GEIC for current and future projects.

SATBA states currently there is not a particular contractual, banking or legal barrier for their PPA contract but for their surety and banking guarantees. Although Iran Investment Organization supports Iranian companies by providing Foreign Investment Promotion and Protection Act (FIIPA) license for them still there is uncertainty among foreign investor to invest in Iran market. In addition they count connection to the network, land ownership and environmental permit as other resolvable barriers. Mokran faced some barriers which were not complicated and could be solved easily.

GEIC think insurance coverage for foreign investment from well recognized and international companies was a big issue at the beginning. But Greek companies like METKA took the risk to participate in the projects so they got their spot in the Iranian market and motivated other investors like German to come to the Iran renewable energy market. Previously German companies required 6 month to get the confirmation of insurance companies. He believes that they did not face any banking issue for financial transactions.

SATBA believes companies can minimize the technical and contractual risks by using consultancy services and currently most significant risk is about banking risks. Since the agreement is PPA and does not cover risks regarding to construction like capital adjustment companies have to deal it themselves. GEIC did not have a real risk but they had several issues with custom release of their equipment. Since the renewable energy projects were new the company had problem with custom organization to receive custom exemptions. This made delay in time plan and invaded extra costs such as stand-by charges from sub-contractors. But despite of all problems they finished the project less than 8 months. Mokran minimized their risk probability to zero by implementing risk management policies.

GEIC thinks that support and commitment of government to their agreement is really crucial for their prospect projects. For Mokran barriers including monetary transaction, customs clearance and lack of

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 $^{^1}$ -the **Iran deal** or **Iran nuclear deal**, is an international agreement on the <u>nuclear program of Iran</u> reached in <u>Vienna</u> on 14 July 2015 between <u>Iran</u>, the <u>P5+1</u>

efficient human resources are the most important barriers and SATBA mentions low interest financial resources as the main barrier.

5.3.2.2 Niche level

SATBA considers the conditions provided for constructing the renewable energy power units as the most attractive part of the industry. According to the tariff geothermal and according to the potential solar are the most interesting types of renewable energies in Iran. Wind power is less attractive due to its high tech and geothermal excavation and assessment costs are high.

For GEIC Financial feasibility of the project, shorter erection period of solar power units (less than 8 months) in comparison with thermal power plants (3 to 5 years) and shorter payback period were the most interesting incentive. The primary incentive for Mokran was environmental objectives and secondly company targeted to get a big share of renewable energy market in Iran and earn a profitable return.

GEIC believes we cannot find a direct connection between recent developments of renewable energy in Iran in relation with a country like Turkey as they do not have any considerable fossil fuel reserves like Iran. it was not very effective for Mokran's decision. SATBA as a member of IRENA used some useful policies of other members proposed by IRENA. The organization believes background of previous renewable projects in Iran was effective on their new policies. Considering the technology's life cycle it needs a substantial support in introduction and growth stages. 10 years ago at the introduction stage the organization had a different policy with supportive perspective to construct pilot renewable projects. Beside try and error it was for introduction of the technology to the society. They also designed an act for informing and promotion of industry in the society. Afterwards they started to study about market motivation mechanisms and formulated FiTs. But it was not so effective on Moran and GEICS' decision.

Regarding to investment guarantees SATBA believes some improvements in investment sector has happened in the renewable sector after JCPOA but still documents like FIPPA license is not convincing for some investors. The currency for payment of purchase by Iranian Rial transfers some risks to the investors as they might face several fluctuations. Some foreign insurance companies are willing cover the investment risks but with high premiums (3% in some cases). He believes Iranian banks have enough money to support these projects but the problem is their high interest. They have Sovereign Guarantee and the FIPPA license but the problem is the payment guarantee. But they believe PPA is a guarantee itself

GEIC states financial investment must be guaranteed by Iranian partner and since GEIC is a well-known company and owns assets they did not face problem to provide surety for their foreign investors. If Iran builds trust with foreign insurance companies and they accept to cover the renewable

energy projects in Iran the risk will be transferred to them and it will facilitated. Mokran did not face any problem by having the FIPPA license.

SATBA believes there is no significance competition in the renewable energy unless they start tenders. Germany as one of benchmarks started renewable FiTs in 2002 and they have started to organize tenders from 2016. It is because of scarcity of economic sites and maturity of industry. GEIC believes there is still a large gap between the countries targeted and actual capacity and Mokran see the market condition as a win-win situation for companies and the environment.

5.3.2.3 Regime level

Currently there is no tender for the renewable energy projects and they are running based on FiTs. After registration they will receive pre-operation permits in one week and start their project. It is possible that the model transforms to tender in 15 years when country reaches maturity stage.

Table 19- Application and permit issuance process for renewable power units (SATBA, 2017)

| Time | 1 Week | 6 Months | 1 Month | 20 Ye | ears |
|--------|---------------------|-----------------|-------------|------------------|----------------|
| Chara | Registration & | Licensees | Contraction | Execution | Operation & |
| Stage | Certification | Acquisition | | | payment |
| | | | | Biomass | |
| | | | | (30 months) | |
| | | Environment | | Wind-WHR | |
| | | permit | | (24 months) | |
| | Issuance of | | | Fuel cell system | Power Purchase |
| Action | construction permit | Grid connection | PPA Signing | (16 months) | |
| | | permit | | Solar | |
| | | | | (15 months) | |
| | | Land use permit | | Progress & | |
| | | | | construction of | |
| | | | _ | power plant | |

SATBA believes there is no significant barrier for investors in renewable energy sector, except items like currency fluctuation which is not under SATBA authority and cause loss for investors. Recent production of solar panels in Iran has caused the increase in custom tariffs for importing them. While Mokran did not face any legal barriers GEIC complains about bureaucratic process and several permits they should get. Companies must pay 9% tax according to article 132 of direct taxes but due to the location of their projects they are exempted from this tax for ten years. What is more they are exempted to pay custom tariff for products which have no domestic sample.

Mokran and GEIC did not have any experience for investment or construction of renewable energy projects in other countries but SATBA previously conducted a comprehensive research about renewable energy market in oil producing countries. They were surprised why companies invest in the projects in countries like Saudi Arabia by 3.99 cents but not for 15 cents per kWh in Iran and found out they just bring a small portion of equity (10%) and the rest is financed by the government and it is more political rather than economic. They also did a benchmark of Norway but it is a completely different case. The big question regarding to renewable energy is: does the country need the industry (like Norway) or just the renewable energy generation (like Saudi Arabia)? The industry makes employment energy saving currency saving and also cuts the emission.

While Persian Gulf region countries are looking for renewable electricity Iran is targeted to acquire renewable energy industry. Moving on technology life cycle stages and setting proper respective policies acknowledges this target. Pilot projects, prices trend studies and FiTs system are some parts of these policies at different stages. SATBA prefers energy efficiency as prevention over renewable energy as the cure. They proposes instead of big investment on renewable resources the country can construct efficient combined cycles and export the value added electricity to other countries.it might not It might not be economic any further in 20 years to generate electricity by gas. The country has more than 20000 MW reserve capacity.

Discussion and Implications

According to the present analysis, we found that, like other economics scarcities, resource limits, energy security in the long run, as well as environmental issues are the main drivers of Iran's transition to renewable resources. Although the country has an abundance of fossil fuel reserves, the use of them as an income resource will eventually deplete them. It would be a threat for the country's energy security in the long run. The related articles in the country's National Development Plan (NDP) for increasing the renewable resources share might confirm this fact.

Iran's energy sector as a socio-technical system includes important actors like the Ministry of Energy and SATBA, institutions like NDP and different related material and knowledge. Iran's energy sector transition started in the first decade of 21st century with protected small size renewable power units as pilot units. This niche in the sector is still protected by the government by implementing different mechanisms such as FiTs, guarantees and exemptions. Landscapes such as Iran's high potential for renewable energy generation, NDP and commitments to UNFCCC are helping to niches to overcome barriers like low price and abundant fossil fuels. The mentioned niches by implementing the facilities of the landscape try to put pressure on the current regime, which is basically based on the fossil fuels for electricity generation to gradually transform it.

At the macro level, the energy sector is dealing with three major development blocks. Since still a big portion of transportation and electricity generation consumes fossil fuels as the primary resource, ICE-Oil development block is still dominant in these sectors. Although ICE performed as the market suction tool, due to the country's big reserve of oil and gas, pipelines and oil tankers were not very effective for price decrease and its respective diffusion. But on the other side, an increase in the final service of energy generation as a secondary carrier shows that the electricity block has experienced a large growth. This sector benefited from a wide electricity network as the market suction and big power plants with high capacity and high voltage transformation functioned as market widening tools. The country's increasing trend of electricity consumption might show the ICE block is under development and is yet inefficient. In addition PC, Mobile and electric cars, as market widening mechanisms of this block, are not yet developed in the country.

Although the country has a high potential for transition of energy sector to renewable resources, the cheap fossil fuels and under developed infrastructures in electricity and ICT sector are big issues in this regard. Carbon pricing systems, subsidies and institutional support are reasonable methods for protection and development of the renewable sector in Iran. These methods take the environmental costs of fossil fuels in to the consideration and make fossil fuel prices competitive for consumption and feasible for generation. The country has already developed policies including: high selling prices such as FiTs or constraints on energy mix in NDP and other regulations, which benefit from legal authority and have resulted in the development of renewable energy sector, particularly in solar power.

One big issue in the transition process is whether the country targeted to generate renewable energy or acquire renewable energy technology and industry. Based on the current policies of Iran's Ministry of Energy the country is targeted to localize the industry rather than just generating renewable electricity. Iranian model for energy sector transition is applicable to other oil producing countries with similar structure and potential, as long as they are willing to have renewable energy industry. Additionally, currently energy efficiency comes prior to renewable energy generation policies in the country.

Conclusion

Iran as a big owner of natural resources and a vast landscape, owns variable resources for energy production. Despite of these huge reserves, the country's development plan, international commitments for the reduction of GHG emissions and long term perspective of finite fossil fuels, provide the motivations for the transition to clean energy resources. Regardless of various plans and institutional support for renewable resources, the country's path dependency and trajectories for investment in the oil industry, the cheap resources of fossil fuels, the lack of infrastructures and technology are the main barriers for this transition. Decreasing price trend of renewable energy resources, CO2 pricing, renewable energy subsidization and energy mix constraints are major

solutions for the price side. These methods facilitate domestic and foreign investment coinciding with technology import, which creates the opportunity for the development of the renewable energy sector and the process of transition to these clean resources. Institutions and their respective policies are the main domestic role players in this socio-technical transition. In Iran they have agreed on acquiring the renewable energy technology during transition process rather than having renewable electricity power.

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APPENDIX A

A Sustainable Transition to Renewable Energy Sector in Oil Producing Countries: A Case Study of Iran

Interview Protocol

Interview Protocol and Practice

The purpose of this interview is to acquire data about perspectives and motivations of participation in Iran's renewable energy sector. The role plays in this sector are: the financers, contractors, consultants as the non-governmental and SATBA as the governmental sector. The content of interview questions including:

- Questions regarding general information about the interviewer
- Questions regarding general information about the interviewee
- Questions regarding Multi Level Perspective (MLP) of socio-technical transition in the energy sector

Questions specified about Landscape level

Questions specified about Niche level

Questions specified about Regime level

5 General Information about Interviewer

1.1 Name and Position of Interviewer

Mohsen Hemmati

MSc. Student in Innovation and Spatial Dynamics at Lund University

1.2 Background and motives for research and the interview

I am doing my master thesis about sustainable transition of Iran energy sector to renewable resources. The transition of the energy sector is not just a technical, but a socio-technical process. Actors like active companies in the renewable energy industry are important role players in socio-technical transition of the country's energy sector. Recent increasing number of projects and negotiations of different internal and international companies for participation or investment on Iran's renewable energy market despite the country's infrastructures and large reserves of fossil fuels makes the study about the drivers of this recent trend for participation more interesting. The present interview aimed to discover these potential, drivers, barriers and proposed solutions of these companies for participation in Iran's renewable energy sector. The interviewee's specification is as following table:

| Company Name | Type of Project | Number of Projects | Investment Value | generation Capacity |
|-----------------|-----------------|-----------------------|------------------|------------------------|
| GEIC-METKA | Solar PV | 1 | 15,000,000 EUR | 10 MW |
| DISEG | Solar PV | 2 | 14,000,000 EUR | 14 MW |
| Mokran | Solar PV | 2 | 22,725,000 EUR | 20 MW |

The above listed companies either invested or participated in renewable energy projects which built in the last 4 years (2013-2017). Mokran is an Iranian company constructed biggest Solar PV unit in the country with the capacity of 20 MW in cooperation with DURION from Switzerland and ADORE a German company. The Company has planned to construct another unit with the capacity of 100MW. METKA is a Greek company that constructed a solar panel power plant in Isfahan with co-investment of Ghadir Energy Investment Company (GEIC), which is also the biggest of its kind in Iran. DISEG is a German company invested in and constructed 2 solar panel power plants in Hamedan.

The protocol is designed for an online/in-person interview (preferably through Skype) which will be recorded and will be analyzed the interview held and the answers are summarized.

6 General Information about interviewee and research group

- 6.3 Name and position of interviewee
- 6.4 Who are the main decision makers of the company for investment in new projects?
- 6.5 In how many renewable energy projects has the company participated (in Iran and worldwide)?
- 6.6 Please explain about the generation capacity and the capital invested on the project?
- 6.7 Would you explain the role of the company in the project (investor/contractor)?
- 6.8 How did you start your activity in renewable energy sector in Iran?

7 Multi-Level Perspective (MLP) of socio-technical transition in energy sector

7.3 Landscape level

- 7.3.2 What was the company's general picture about Iran renewable energy sector before starting the participation in the project?
- 7.3.3 What was the company's reasoning to participate in a renewable energy project in the world's biggest owner of fossil fuel reserves?
- 7.3.4 To what extent the dominance fossil fuel energy in Iran (Particularly oil and gas) was effective on the company's decision for investment in the project?

- 7.3.5 To what extent the decreasing trend of cost of renewable energy (generation and installation) was effective on the company's decision for investment?
- 7.3.6 To what extent the Iran's commitment for cutting GHG the emissions to international communities was effective on the company's decision for investment on the project?
- 7.3.7 Based on several studies Iran has a high potential for renewable energy generation, was it a determining factor for the company's decision regarding to the company' decusion?
- To what extent was the company's familiarity with Iran's national development plan and 7.3.8 the strategy for increasing the share of renewable energy resources in electricity generation was effective on running the project?
- Did you find the results of Joint Comprehensive Plan of Action (JCPOA)² effective on 7.3.9 your decision for investment on the projects?
- 7.3.10 Did you face any contractual, banking or legal barrier to the project?
- 7.3.11 Would you name some of the risks you faced for investment in your project?
- 7.3.12 What barriers you can mention for company's prospect renewable energy projects in Iran?

3.2 Niche level

- 3.2.1 In what general aspects did you find the Iran renewable energy market interesting?
- 3.2.2 To what extent was the recent diffusion of renewable energy technology in developing countries effective on the company's decision?
- 3.2.3 To what extent the background of previous renewable projects in Iran was effective on your decision of participating in Iran renewable energy sector?
- 3.2.4 Did the company face any problem regarding to the guarantees for the investment on the projects?
- 3.2.5 For how long did the government guaranteed to buy the generation output and did it effect on the company's decision? Did you receive any subsidies?
- 3.2.6 What is your opinion about competition for investment in Iran renewable energy market?

3.3. Regime level

- Did the investment process started by a proposal from government to the company or contra wise?
- 3.3.2 Did the company face any particular legal barrier to investment in the projects?

² -the **Iran deal** or **Iran nuclear deal**, is an international agreement on the nuclear program of Iran reached in Vienna on 14 July 2015 between Iran, the P5+1

- 3.3.3 What is the normal income tax rate the company pays for the projects? Did company receive any tax exemption for the projects in Iran? Was the tax rate important and to what extent?
- 3.3.4 Did you have any similar experience of investment in renewable energy projects in any other oil producing country? How different was it?

Any other point you would like to add?